

According to British Irish Rights Watch, PIICs have only ever been issued for four inquests. Gagging all these cases would require a minister prepared to double that total and acquire a reputation for secrecy.

If it gets that far. One legal source suggested police could continue to assert that the withheld documents have public interest immunity, even without a certificate, simply because a coroner can't say otherwise.

If that's right, more legal battles loom. In one of the cases, the only witness to the murder of Kevin and John McKearney has died waiting for the inquest to start. Old age could claim others before this is over.

Case Studies: background to disputed killings

The dead: Martin McCaughey and Desmond Grew.

Time without an inquest: 16.5 years.

What happened: SAS soldiers shot the two IRA members at Lislasley, near Loughgall, Co Armagh on October 9, 1990. They were apparently collecting weapons.

What police have withheld: The investigating officer's report and parts of statements by soldiers.

The dead: Roseanne Mallon.

Time without an inquest: 13 years.

What happened: UVF members shot her in her sister-in-law's home on May 8, 1994. It later emerged that the Army had secret surveillance camera on the scene and a team of soldiers dug in nearby.

What's withheld: A video from the surveillance camera, sections of a report on the camera and parts of the statements by soldiers who reported the attack.

The dead: Kevin and John McKearney.

Time without an inquest: 15 years.

What happened: Kevin McKearney and his uncle John (70) were shot by a UVF gunman in the family butcher shop on January 3, 1992.

What's withheld: The investigating officer's report and material about security force patrols and UVF threat levels.

The dead: Tony Doris, Lawrence McNally and Peter Ryan.

Time without an inquest: 16 years.

What happened: The three IRA members were on their way to carry out an attack when they were shot by SAS soldiers in Coagh, Co Tyrone on June 3, 1991. Their families want the inquest to establish if they could have been arrested.

What's withheld: Parts of statements by soldiers about their briefing.

The dead: Kevin Barry O'Donnell, Sean O'Farrell, Peter Clancy and Daniel Vincent.

Time without an inquest: 15 years.

What happened: The four IRA members were shot by SAS soldiers waiting for them in Clonoe, Co Tyrone, minutes after they attacked nearby Coalisland police station on February 16, 1992.

What's withheld: Parts of statements by soldiers.

The dead: David McIlwaine and Andrew Robb.

Time without an inquest: Seven years (An inquest into the killings may not take place if a pending murder trial goes ahead later this year).

What happened: Their throats were cut by UVF members near Tandragee, Co Armagh on February 19, 2000.

What's withheld: Parts of witness statements and forensic reports.

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